

Infrastructure for Australia's Digital Economy:

Politics confront Technology

*The story of Australia's
National Broadband Network*

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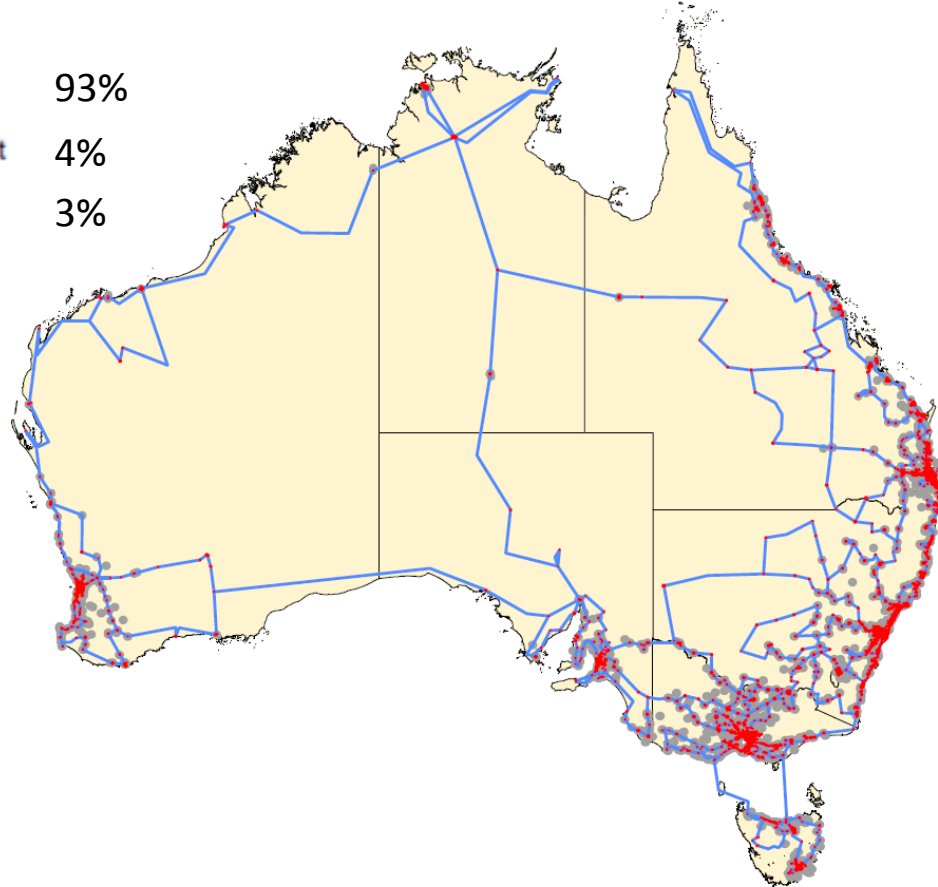
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Australia's National Broadband Network

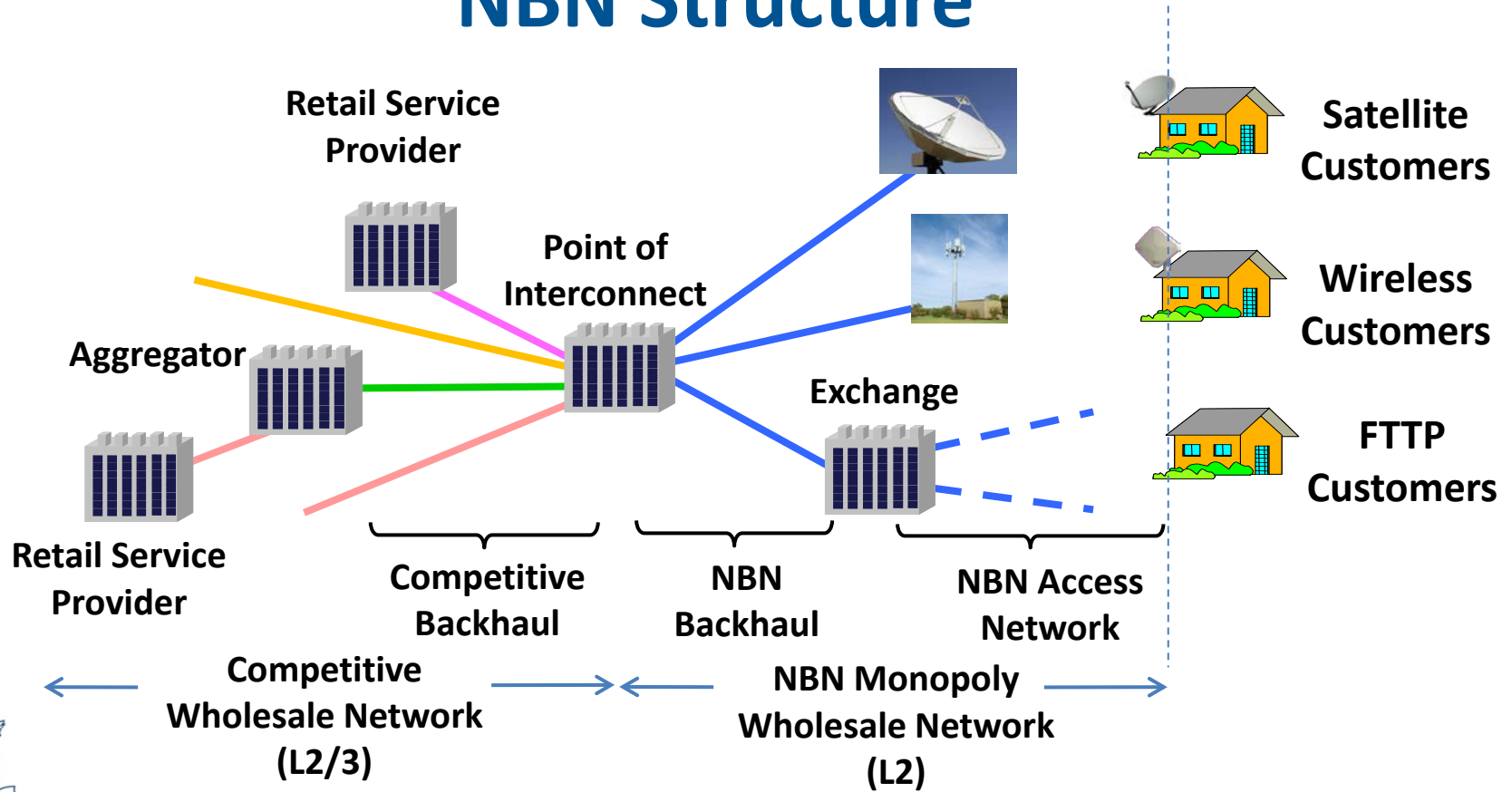
- **April 2009:** Announced by Federal Government
- 93% fibre to the premises (FTTP)
- Investment of AU \$43 billion
- The "single biggest infrastructure decision in Australia's history"
- **September 2013:** New Government resets key parameters
- FTTP largely replaced by fibre to the node (FTTN)



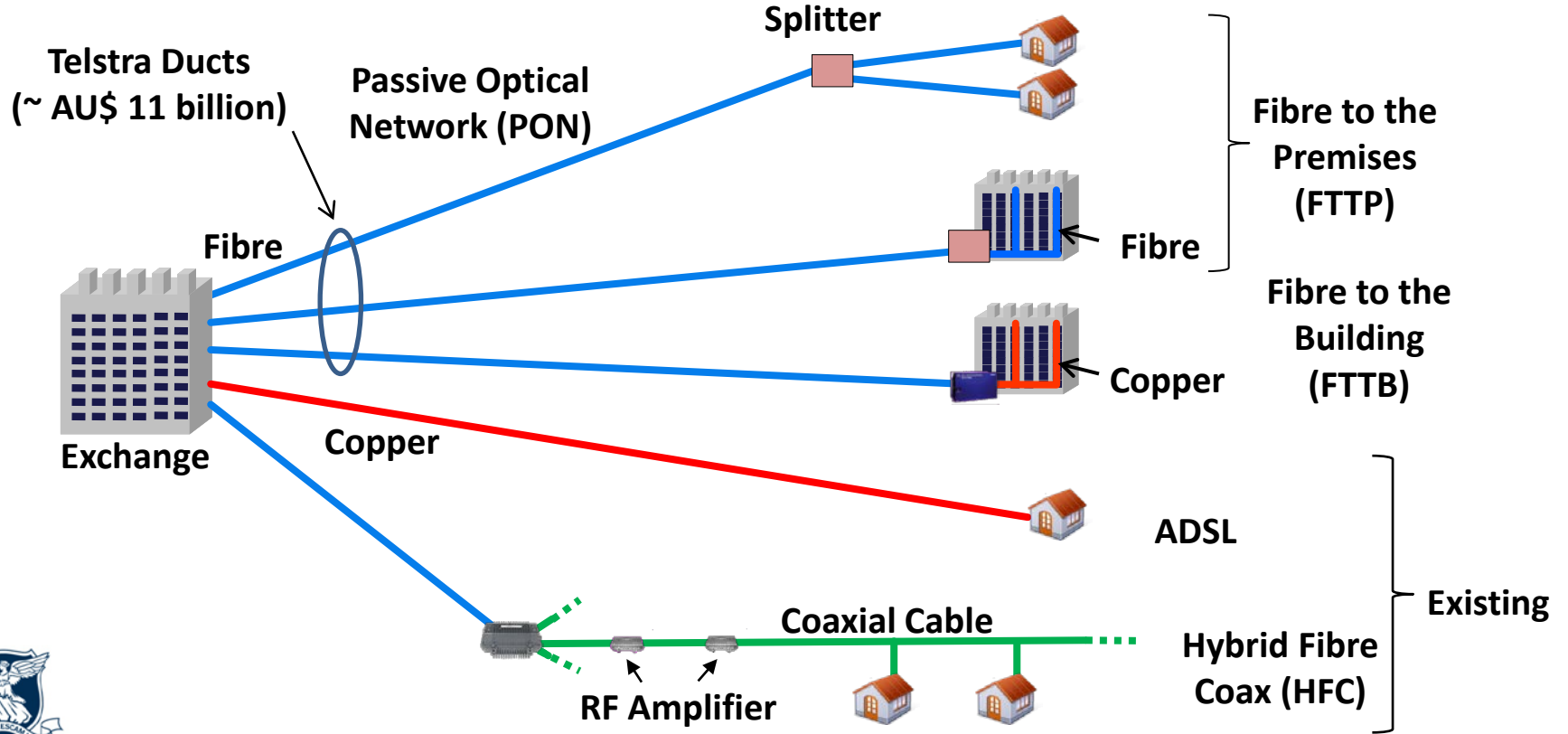
Original Technology Footprints



NBN Structure



Wireline Technologies



Pricing Principles

- *Uniform Pricing*
 - Uniform wholesale pricing across Australia irrespective of the delivery technology and location
 - Price depends only on product-specific bitrate
- *Avoidance of Cherry Picking*
 - Protections against cherry picking for low cost / high revenue regions
 - Business plan dependent on NBNCo monopoly



Seven Years of Flux

Government

2007
2008
2009
2010
2011
2012
2013
2014

Federal Election - Change Government

Proposal for public-private-partnership to establish an NBN fails
Government-appointed Panel recommends FTTP-based network

Government announces establishment of NBNCo

FTTP rollout commences

Federal Election

- NBN a major issue in election

Finalization of agreement to use Telstra ducts and pits

NBNCo announces downward revision of rollout rates

Coalition champions replacing FTTP by FTTN

Federal Election - Change of Government

Strategic Review

Cost/Benefit Review

Public Policy Review



Multi-Technology Mix
(MTM)

Labor

Coalition



Issues in the Political Debate

- Overall project cost
 - Cost-benefit analysis
- Choice of technology
- Speed of rollout
- Monopoly versus facilities-based competition

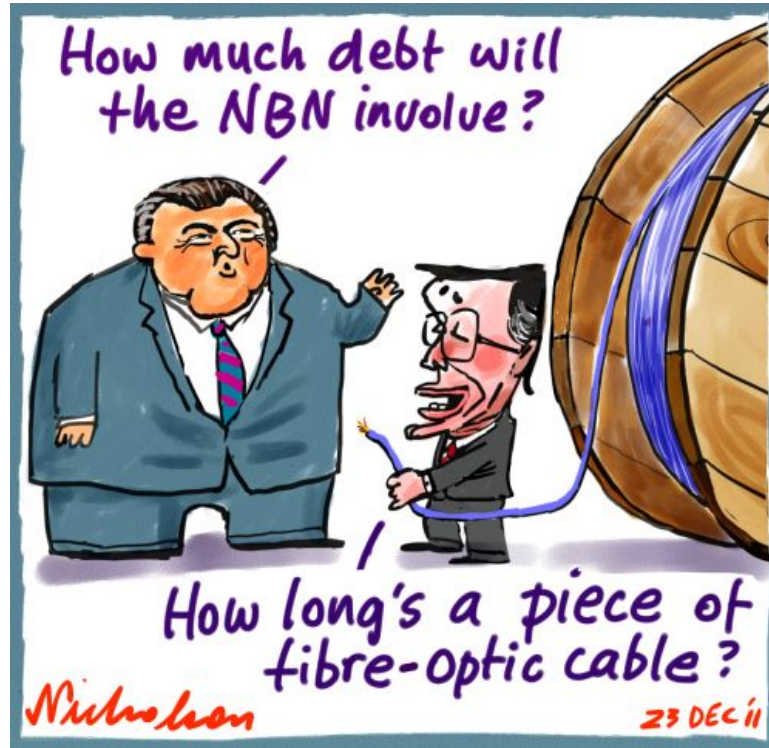


Cost

- AU \$43 billion over 8 years (~ AU \$5.5 billion per year)
~ AU\$ 300 per person per year
- Some commentary:
 - a “shockingly misconceived, wasteful exercise in public policy”
 - a “dangerous delusion”, cost/benefit analysis required
 - a “brilliant initiative that will transform Australia”
- *Annual spend on roads: AU \$16 billion*



Cost

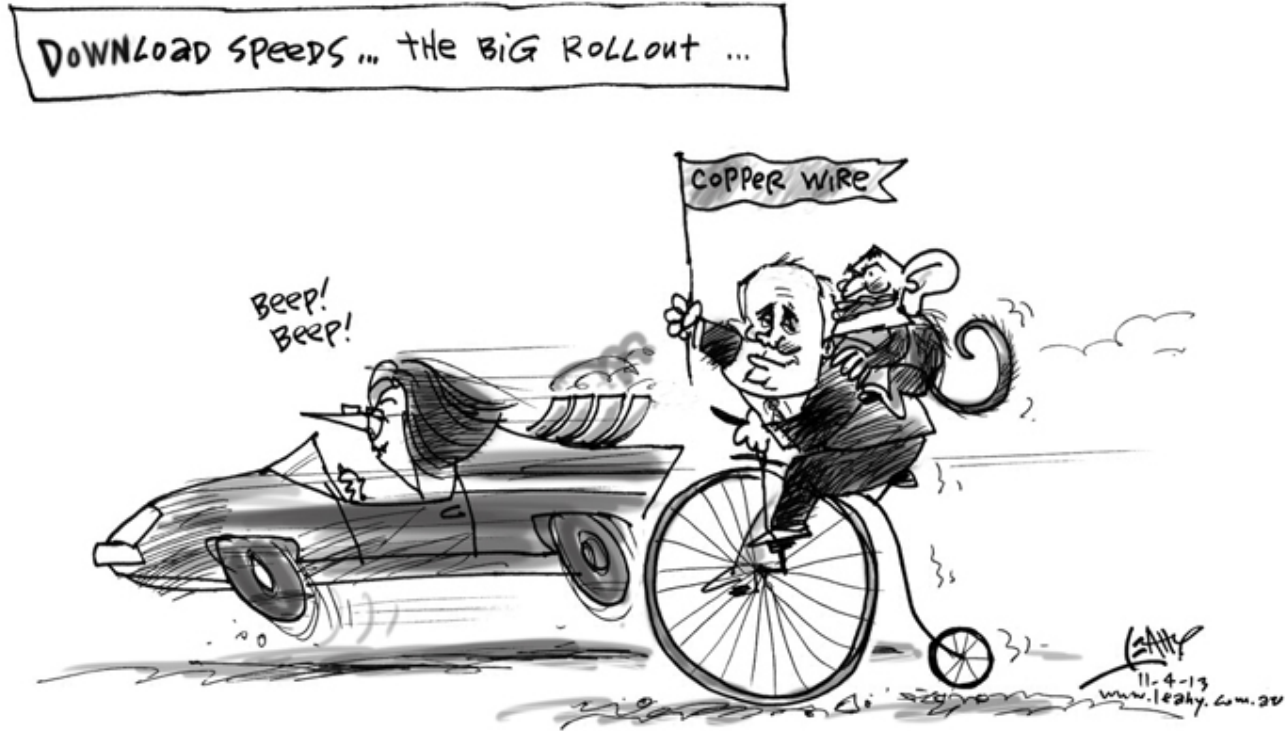


Choice of Technology

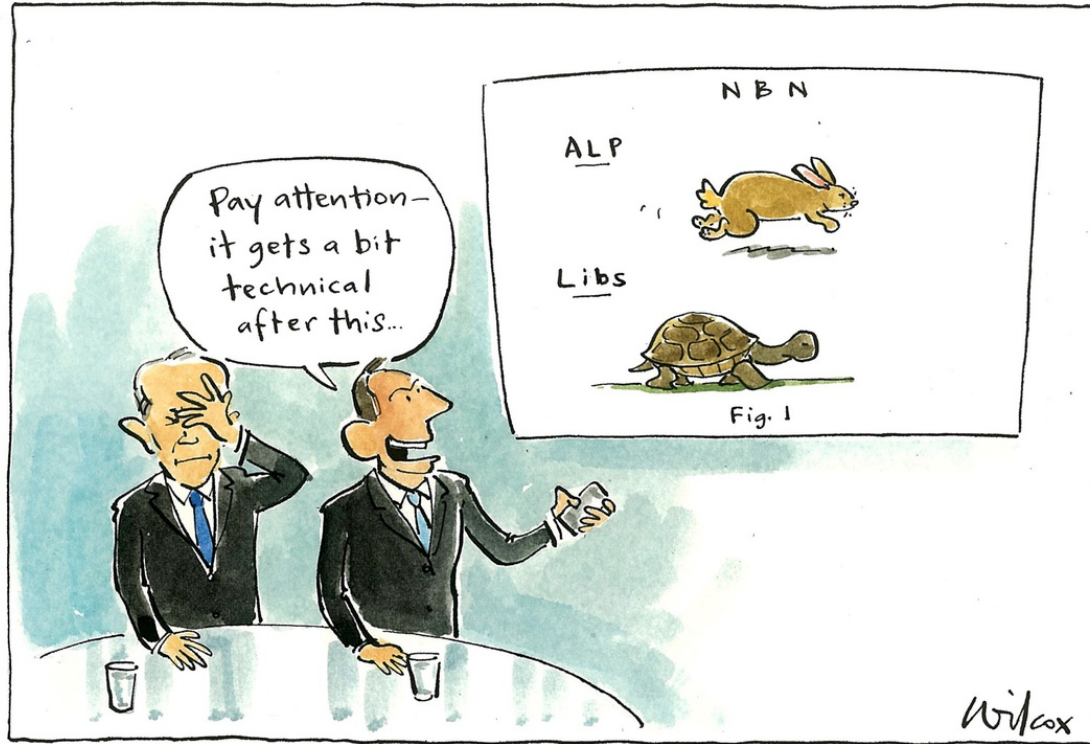
- Many ill-informed opinions in the press, e.g.:
 - Replace FTTP by “mobile technologies and existing fibre”
- Strong political statements, e.g.:
 - a “dangerous delusion”
 - a “white elephant on a massive scale”
- Dearth of informed technical debate



Technologies



Technologies

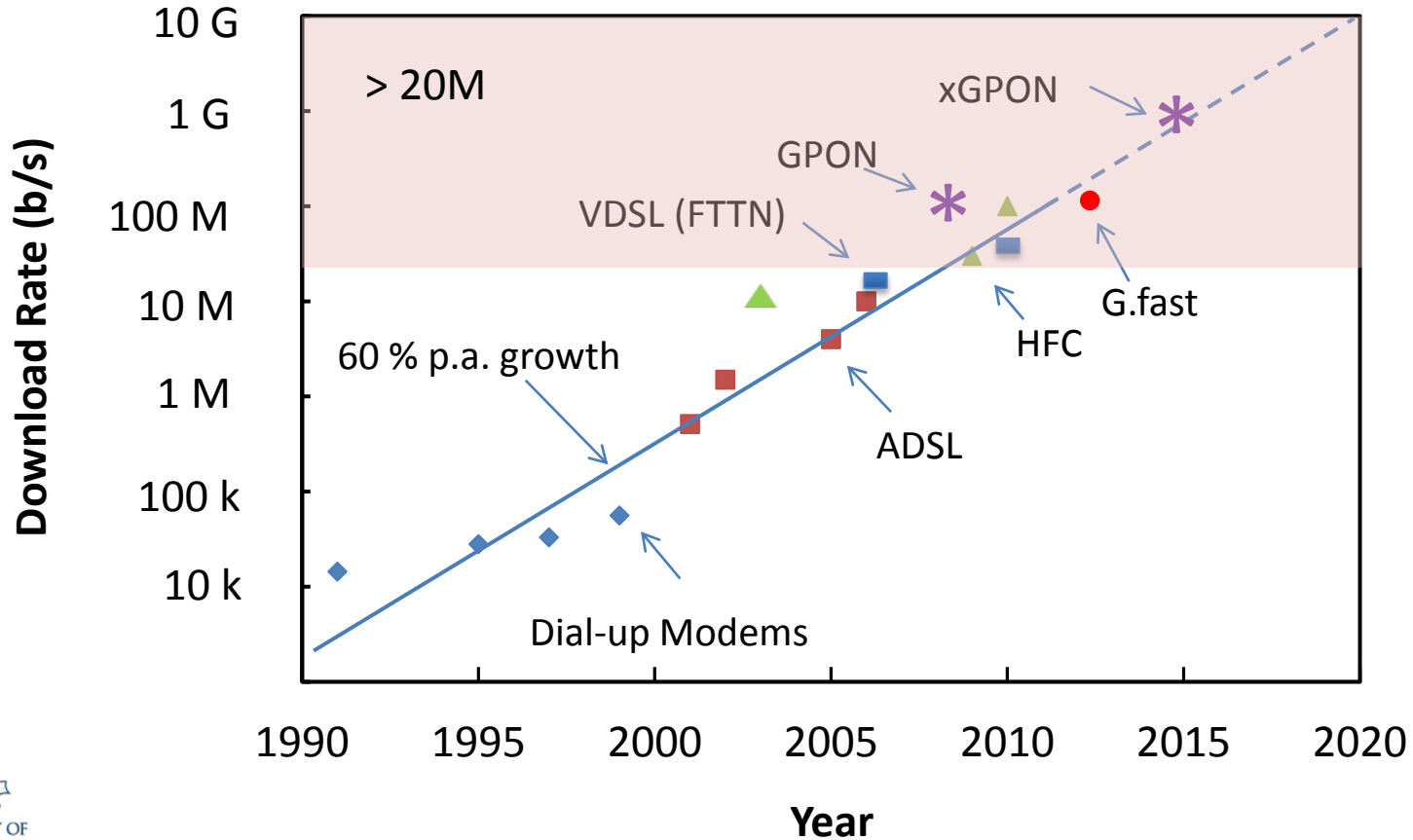


Speed of Construction

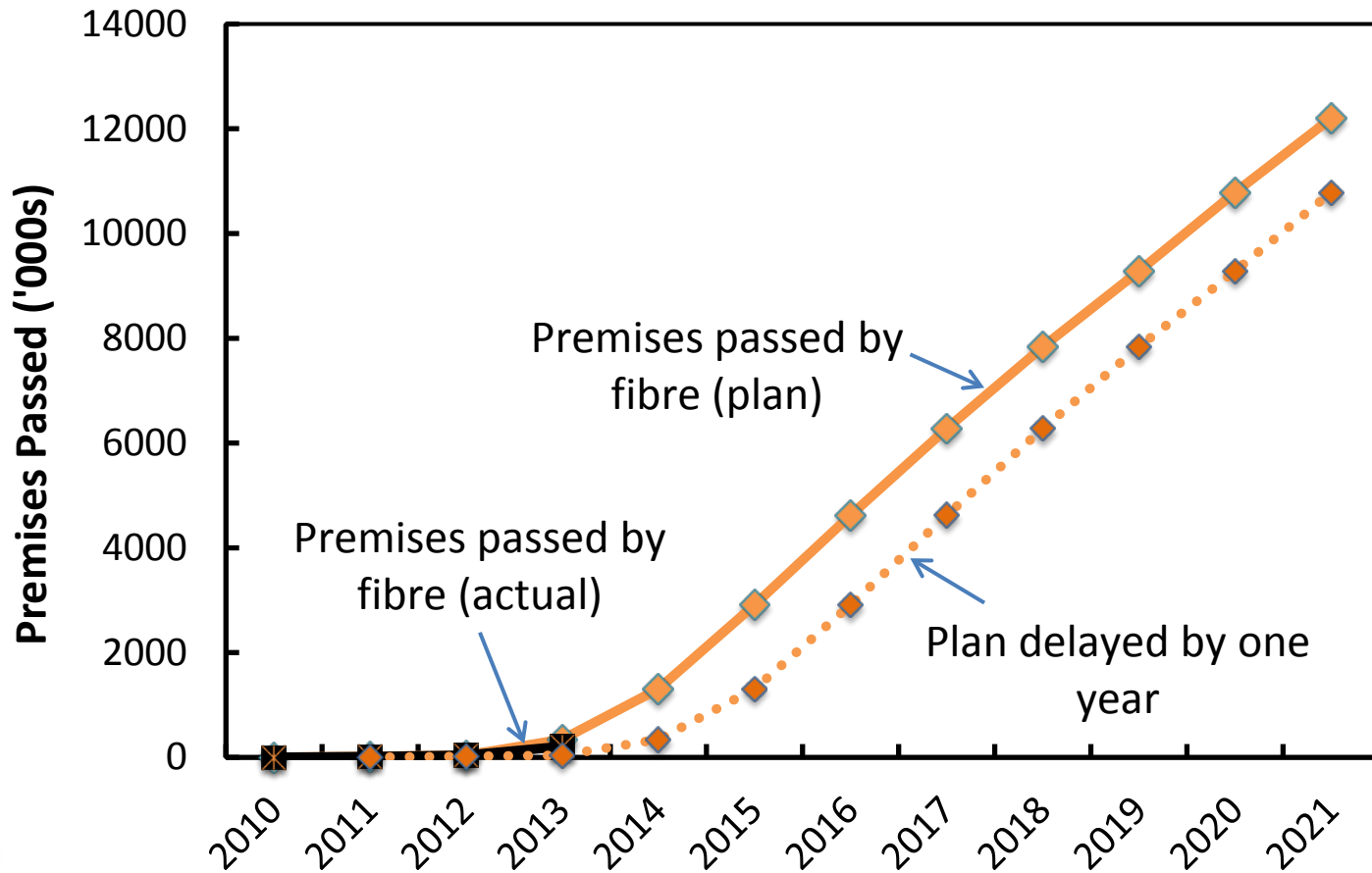
- Delays caused by factors such as:
 - Difficulties in mobilizing a large workforce
 - Delays in finalizing agreements with Telstra
 - Asbestos in Telstra pits
- Much political debate about these delays and reports of “cost blowouts”
- Labor has since admitted it underestimated the difficulties in ramping up the project



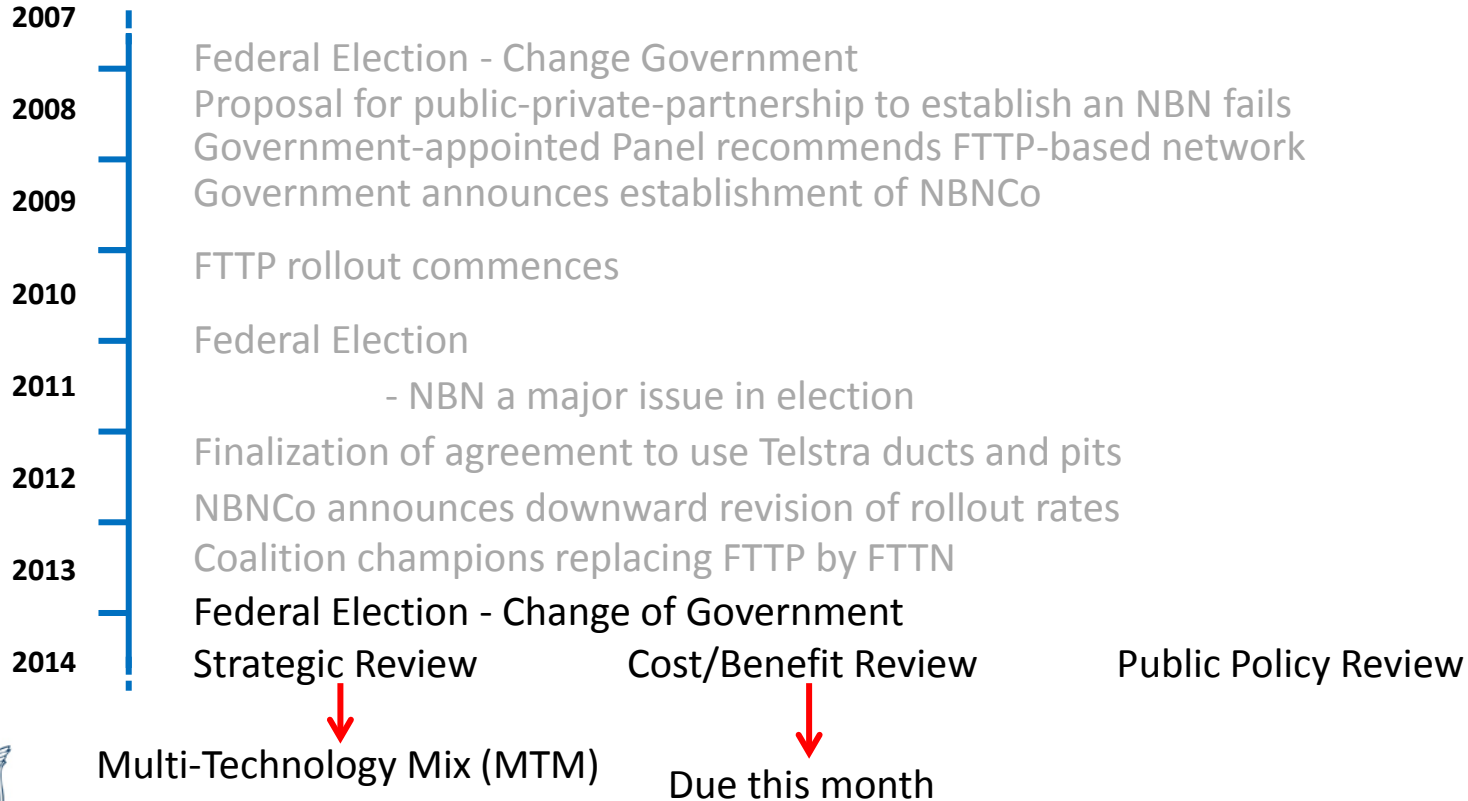
The Debate around User Demand



Delays



Seven Years of Flux



2013 Election and Beyond

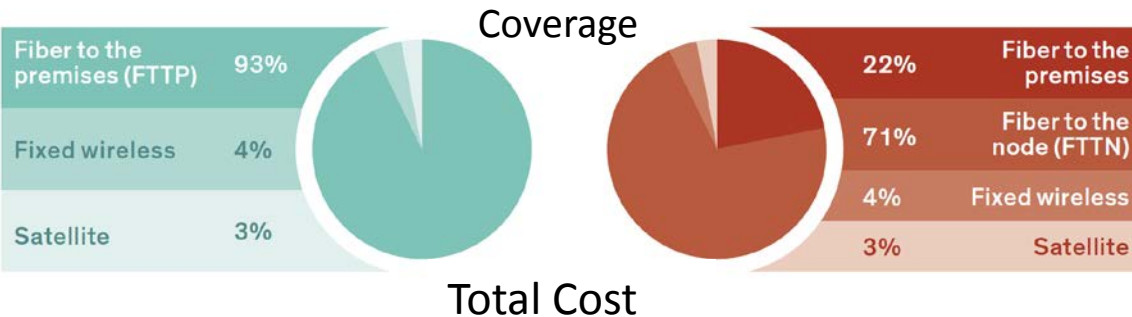
Original Plan

Announced by the Labor government in 2009

Revised Plan

Proposed by the current Coalition government in 2013

"Fast, Affordable, Sooner"



AU \$45.6 BILLION

AU \$29.5 BILLION

Finished: 2021

2019

**Strategic review
(December 2013):**

Multi-Technology Mix:

FTTP: 20-26%

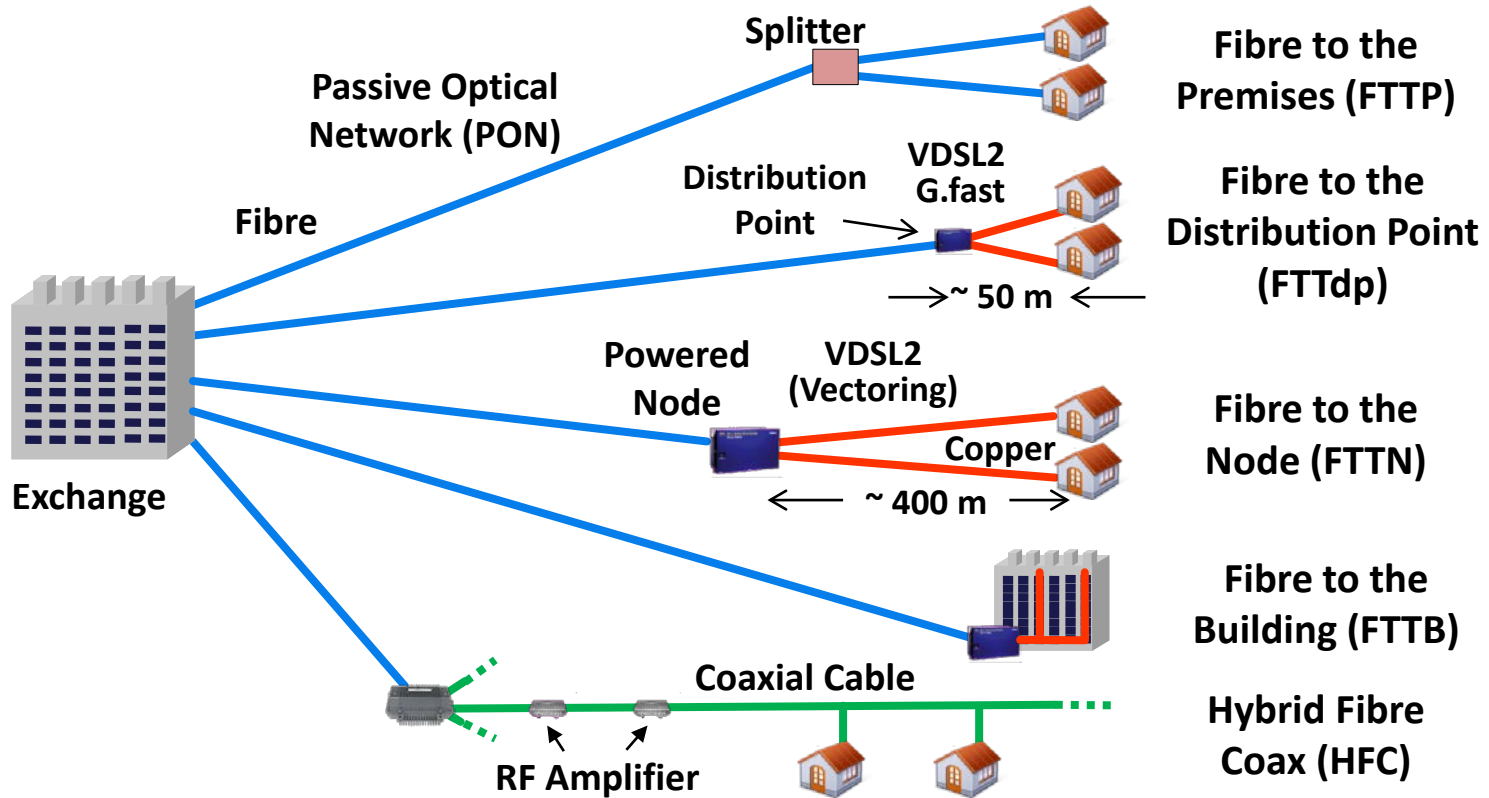
FTTN/dp/B: to 44-50%

HFC: ~ 30%



> 98% of footprint to achieve > 25 Mbps by end of 2020

Multi-Technology Mix



"Faster, Sooner, Cheaper"



Multi-Technology Mix

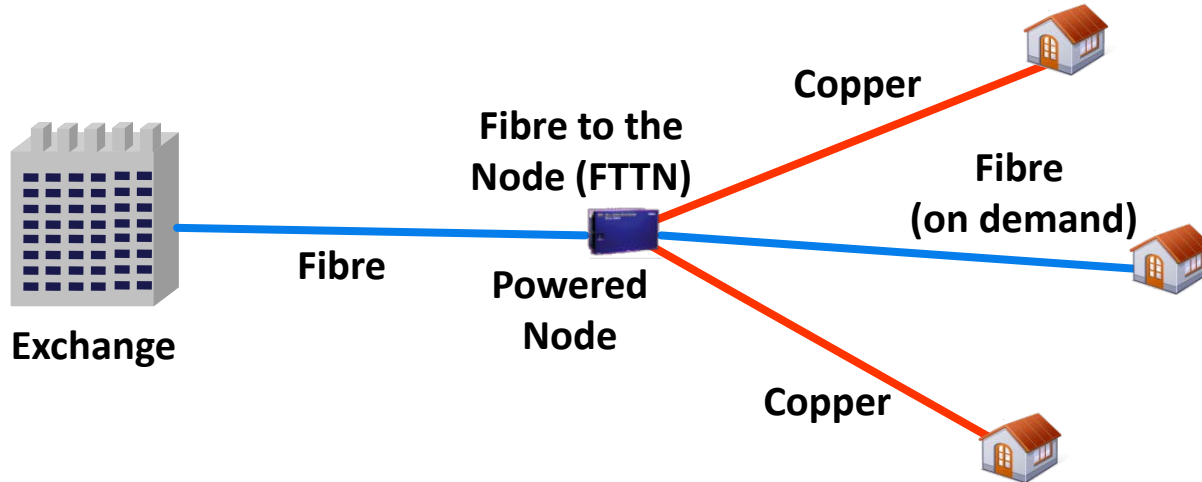


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Fibre on Demand

If a user needs more bandwidth

- Fibre installed on user-pays basis
- Cost depends on distance to node etc.



Worldwide FTTP Developments

- FTTP rollouts in more than 100 countries
- Most of Scandinavia, the Netherlands, and many of the Arab oil states have FTTP penetration levels of more than 50%
- In developed economies FTTP is predicted, over the next 5 years, grow to around 30% - 50% of the population (*Budde*)
- Google: Offering 1 Gb/s to cities such as Kansas City and Austin
- AT&T: Tentative plans for 1-Gb/s to ~ 100 cities in 21 metro areas
- By the end of 2014 China aims to have 100 million households connected to fibre



Final Words

- Telecommunications is essential infrastructure
 - c.f. roads, rail, water, electricity, sewer systems
- Engineers need to become more involved in political debate
 - Counteract technical confusion and misinformation
- FTTP will eventually come to Australia
 - But by a circuitous route

